Disadvantage Business Enterprise Program Stephen A. Bean Municipal Airfield Rangeley, Maine FY24 – FY26

This program covers the period from October 1, 2023 through September 30, 2026.

This report is prepared under USC, Title 49, Part 26



Prepared for: Town of Rangeley 15 School Street Rangeley, Maine 04970

Prepared by: Stantec Consulting Services 2211 Congress Street – Suite 380 Portland, ME 04102 (207) 883-3355

# Steven A. Bean Municipal Airfield Rangeley, Maine Disadvantage Business Enterprise Program Updated January, 2024

# **Table of Contents**

POLICY STATEMENT	
Section 26.1, 26.23: Objectives/Policy Statement	0
SUBPART A - GENERAL REQUIREMENTS	1
Section 26.1: Objectives	
Section 26.3: Applicability	1
Section 26.5: Definitions	1
Section 26.7: Non-discrimination Requirements	1
Section 26.11: Record Keeping Requirements	1
Section 26.13: Federal Financial Assistance Agreement	
SUBPART B - ADMINISTRATIVE REQUIREMENTS	3
Section 26.21: DBE Program Updates	3
Section 26.23: Policy Statement	
Section 26.25: DBE Liaison Officer (DBELO)	
Section 26.27: DBE Financial Institutions	
Section 26.29: Prompt Payment Mechanisms	
Section 26.31: Directory	
Section 26.33: Over-concentration	5
Section 26.35: Business Development Programs	5
Section 26.37: Monitoring Responsibilities	5
Section 26.39: Fostering small business participation.	7
SUBPART C - GOALS, GOOD FAITH EFFORTS, AND COUNTING	7
Section 26.43: Set-asides or Quotas	7
Section 26.45: Overall Goals	7
Section 26.47: Failure to meet overall goals	9
Section 26.51: Means Recipients Use to Meet Overal Goals	.10
Section 26.53: Good Faith Efforts Procedures in Situations with Contract Goals	
Section 26.55: Counting DBE Participation	
SUBPART D - CERTIFICATION STANDARDS	.15
Section 26.61 – 26.73: Certification Process	.15
SUBPART E - CERTIFICATION PROCEDURES	.15
Section 26.81: Unified Certification Programs	15

SUBPART F – COMPLIANCE AND ENFORCEMENT  Section 26.101: Compliance Procedures Applicable	15
ATTACHMENT 1 - REGULATIONS: 49 CFR PART 26	18
ATTACHMENT 2 – ORGANIZATIONAL CHART	19
ATTACHMENT 3 - BIDDERS LIST COLLECTION FORM	20
ATTACHMENT 4 - DBE LINK TO STATE OF MAINEDOT DBE DIRECTORY	21
ATTACHMENT 5 - OVERALL GOAL CALCULATIONS	22
ATTACHMENT 6 - DEMONSTRATION OF GOOD FAITH EFFORTS OR GOOD FAITH EFFORT PLAN - FORMS 1 & 2	27
ATTACHMENT 7 - DBE MONITORING AND ENFORCEMENT MECHANISMS	29
ATTACHMENT 8 - DBE CERTIFICATION APPLICATION FORM	30
ATTACHMENT 9 - STATE'S UCP AGREEMENT	31
ATTACHMENT 10 - SMALL BUSINESS ELEMENT PROGRAM	32

#### POLICY STATEMENT

#### Section 26.1, 26.23 Objectives/Policy Statement

The Town of Rangeley (sponsor) of Stephen A. Bean Municipal Airfield has established a Disadvantaged Business Enterprise (DBE) Program in accordance with regulations of the U.S. Department of Transportation (USDOT), 49 CFR Part 26. The Town of Rangeley has received Federal financial assistance from the USDOT, and as a condition of receiving this assistance, the Town of Rangeley has signed an assurance that it will comply with 49 CFR Part 26.

It is the policy of the Town of Rangeley to ensure that DBEs as defined in Part 26, have an equal opportunity to receive and participate in DOT-assisted contracts. It is also our policy:

- 1. To ensure nondiscrimination in the award and administration of DOT- assisted contracts;
- 2. To create a level playing field on which DBEs can compete fairly for DOT-assisted contracts;
- To ensure that the DBE Program is narrowly tailored in accordance with applicable law:
- 4. To ensure that only firms that fully meet 49 CFR Part 26 eligibility standards are permitted to participate as DBEs;
- 5. To help remove barriers to the participation of DBEs in DOT assisted contracts;
- 6. To promote the use of DBEs in all types of federally-assisted contracts and procurement activities;
- 7. To assist the development of firms that can compete successfully in the market place outside the DBE Program; and
- 8. To provide appropriate flexibility to recipients of Federal financial assistance in establishing and providing opportunities for DBEs.

The Airport Manager has been delegated as the DBE Liaison Officer. In that capacity, E. Joseph Roach is responsible for implementing all aspects of the DBE program. Implementation of the DBE program is accorded the same priority as compliance with all other legal obligations incurred by the Town of Rangeley in its financial assistance agreements with the Department of Transportation.

The Town of Rangeley will disseminate this policy statement to the Town Council and this statement will be published on the Town's internet website. We have distributed this statement to DBE and non-DBE business communities that perform work for us on DOT-assisted contracts. The distribution was accomplished by publishing on the Town's website.

E. Joseph Roach, Airport Manager

 $\frac{\sqrt{-23-24}}{\text{Date}}$ 

#### SUBPART A - GENERAL REQUIREMENTS

### Section 26.1 Objectives

The objectives are found in the policy statement on the first page of this program.

#### Section 26.3 Applicability

The Town of Rangeley is the recipient of Federal airport funds authorized by 49 U.S.C. 47101, et seg.

#### Section 26.5 Definitions

The Town of Rangeley uses terms in this program that has the meaning defined in Section 26.5, §26.5..

### Section 26.7 Non-discrimination Requirements

The Town of Rangeley will never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR Part 26 on the basis of race, color, sex, or national origin.

In administering its DBE program, the Town will not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the DBE program with respect to individuals of a particular race, color, sex, or national origin.

#### **Section 26.11 Record Keeping Requirements**

#### Reporting to DOT

You must continue to provide data about your DBE Program to the Department as directed by DOT operating administrations.

We will report DBE participation to DOT/FAA as follows:

We will transmit to FAA annually on, or before December `, the "Uniform Report of DBE Awards or Commitments and Payments" using the FAA Civil Rights Connect website. We will also report the DBE contractor firm information on the FAA Civil Rights Connect website. We will transmit to FAA annually on December 1.

### **Bidders List:**

The Town of Rangeley will create and maintain a bidders list, **Attachment 3**. The purpose of the list is to provide as accurate data as possible about the universe of DBE and non-DBE contractors and subcontractors who seek to work on our DOT-assisted contracts for use in helping to set our overall goals. The bidders list will include the name, address, DBE and non-DBE status, age of firm, and annual gross receipts of firms.

We will collect this information by requesting each primary contractor awarded a contract to submit the details to our DBELO in writing within 14 days of contract award. The requirement to provide this information will be disseminated during bid solicitations and during pre-bid conferences.

#### Records retention and reporting:

Other certification or compliance related records will be retained for a minimum of three (3) years unless otherwise provided by applicable record retention requirements for the financial assistance agreement, whichever is longer.

#### **Section 26.13 Federal Financial Assistance Agreement**

The Town of Rangeley has signed the following assurances, applicable to all DOT-assisted contracts and their administration:

<u>Assurance:</u> - Each financial assistance agreement the Town of Rangeley signs with a DOT operating administration (or a primary recipient) will include the following assurance:

The Town of Rangeley shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT-assisted contract or in the administration of its DBE program or the requirements of 49 CFR part 26. The Town of Rangeley shall take all necessary and reasonable steps under 49 CFR part 26 to ensure nondiscrimination in the award and administration of DOT-assisted contracts. The Town of Rangeley's DBE program, as required by 49 CFR part 26 and as approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the Town of Rangeley, of its failure to carry out its approved program, the Department may impose sanctions as provided for under 49 CFR part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 et seq.).

<u>Contract Assurance:</u> The Town of will ensure that the following clause is included in each DOT-funded contract it signs with a contractor (and each subcontract the prime contractor signs with a subcontractor):

The contractor, sub recipient or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy as the recipient deems appropriate, which may include, but is not limited to:

- 1) Withholding monthly progress payments;
- 2) Assessing sanctions:
- 3) Liquidated damages; and/or
- 4) Disqualifying the contractor from future bidding as non-responsible.

#### **SUBPART B - ADMINISTRATIVE REQUIREMENTS**

#### **Section 26.21 DBE Program Updates**

The Town of Rangeley is required to have a DBE program meeting the requirements of this part as it will receive grants for airport planning or development and will award prime contracts, cumulative total value of which exceeds \$250,000 in FAA funds in a federal fiscal year. We are not eligible to receive DOT financial assistance unless DOT has approved our DBE program and we are in compliance with it and this part. We will continue to carry out our program until all funds from DOT financial assistance have been expended. We do not have to submit regular updates of our program, as long as we remain in compliance. However, we will submit significant changes in the program for approval.

#### Section 26.23 Policy Statement

The Policy Statement is elaborated on the first page of this DBE Program.

#### Section 26.25 DBE Liaison Officer (DBELO)

We have designated the following individual as our DBE Liaison Officer:

E. Joseph Roach Town of Rangeley 15 School Street Rangeley, Maine 04970 Phone: (207) 864-3326 Fax: (207) 864-3578

townmanager@rangeleyme.org

In that capacity, the DBELO is responsible for implementing all aspects of the DBE program and ensuring that the Town of Rangeley complies with all provision of 49 CFR Part 26. The DBELO has direct, independent access to the Town Council concerning DBE program matters. An organization chart displaying the DBELO's position in the organization is found in **Attachment 2** to this program.

The DBELO is responsible for developing, implementing and monitoring the DBE program, in coordination with other appropriate officials. The DBELO has a staff of one plus the Town's aviation consultant to assist in the administration of the program. The duties and responsibilities include the following:

- Gathers and reports statistical data and other information as required by DOT.
- 2. Reviews third party contracts and purchase requisitions for compliance with this program.
- 3. Works with all departments to set overall annual goals.
- 4. Ensures that bid notices and requests for proposals are available to DBEs in a timely manner.
- 5. Identifies contracts and procurements so that DBE goals are included in solicitations (both race-neutral methods and contract specific goals) and monitors results.
- 6. Analyzes the Town's progress toward attainment and identifies ways to improve progress.

- 7. Participates in pre-bid meetings.
- 8. Advises the Town Manager on DBE matters and achievement.
- 9. Determine contractor compliance with good faith efforts.
- 10. Provides DBEs with information and assistance in preparing bids, obtaining bonding and insurance.
- 11. Plans and participates in DBE training seminars.

#### Section 26.27 DBE Financial Institutions

The Town of Rangeley will investigate the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in the community, to make reasonable efforts to use these institutions, and to encourage prime contractors on DOT-assisted contracts to make use of these institutions.

MaineDOT has identified one minority owned financial institution in Maine, Four Directions Development Corp., which serves the financial needs of all four Maine Indian tribes: Penobscot, Passamaquoddy, Micmac, and Maliseet. We will check back annually to check if there are changes.

# Section 26.29 Prompt Payment Mechanisms

The Town of Rangeley requires that all subcontractors performing work on DOT-assisted contracts shall be promptly paid for work performed pursuant to their agreements, in accordance with all relevant federal, state, and local law.

In accordance with 49 CFR §26.29, the Town of Rangeley established a contract clause implementing this requirement and requires prime contractors to pay subcontractors for satisfactory performance of their contracts no later than 30 days from the prime contractor's receipt of each payment from the Town of Rangeley.

The Town of Rangeley ensures prompt and full payment of retainage from the prime contractor to the subcontractor within 30 days after the subcontractor's work is satisfactorily completed. Pursuant to §26.29, the Town of Rangeley has selected the following method to comply with this requirement:

 You may hold retainage from prime contractors and provide for prompt and regular incremental acceptances of portions of the prime contract, pay retainage to prime contractors based on these acceptances, and require a contract clause obligating the prime contractor to pay all retainage owed to the subcontractor for satisfactory completion of the accepted work within 30 days after your payment to the prime contractor.

To implement this measure, the Town of Rangeley includes the following clause from FAA Advisory Circular 150/5370-10 in each DOT-assisted prime contract:

The Contractor is required to pay all subcontractors for satisfactory performance of their contracts no later than 30 days after the Contractor has received a partial payment. Contractor must provide the Owner evidence of prompt and full payment of retainage held by the prime Contractor to the subcontractor within 30 days after the subcontractor's work is satisfactorily completed. A subcontractor's work is satisfactorily completed when all the tasks called for in the subcontract have been accomplished and documented as required by the Owner. When the

Owner has made an incremental acceptance of a portion of a prime contract, the work of a subcontractor covered by that acceptance is deemed to be satisfactorily completed.

#### **Section 26.31 Directory**

The Town of Rangeley is a non-certifying member of the Maine Unified Certification Program (UCP). The UCP maintains a directory identifying all firms eligible to participate as DBEs, which contains all the elements required by §26.31.

#### Section 26.33 Over-concentration

The Town of Rangeley has not identified that over-concentration exists in the types of work that DBEs perform.

#### **Section 26.35 Business Development Programs**

The Town of Rangeley has not established a business development program.

### Section 26.37 Monitoring Responsibilities

The Town of Rangeley implements and carries out appropriate mechanisms to ensure compliance with 49 CFR Part 26 program requirements by all program participants, including prompt payment, and describes and set forth these mechanisms in the Town of Rangeley's DBE program.

The Town of Rangeley actively monitors participation by maintaining a running tally of actual DBE attainments (e.g., payments actually made to DBE firms), including a means of comparing these attainments to commitments.

#### Monitoring Payments to DBEs and Non-DBEs

The Town of Rangeley undertakes ongoing monitoring of prime payments to subcontractors over the course of any covered contract. Such monitoring activities will be accomplished through the following method(s):

 With each pay requisition submitted by a prime contractor, a form shall be submitted documenting dollar value of work completed by a DBE, including attached DBE invoices and a signature from the DBE firm certifying the form.

The Town of Rangeley requires prime contractors to maintain records and documents of payments to subcontractors, including DBEs, for a minimum of three (3) years unless otherwise provided by applicable record retention requirements for the Town of Rangeley's financial assistance agreement, whichever is longer. These records will be made available for inspection upon request by any authorized representative of The Town of Rangeley or DOT. This reporting requirement extends to all subcontractors, both DBE and non-DBE.

The Town of Rangeley proactively reviews contract payments to subcontractors including DBEs on a quarterly basis. Payment reviews will evaluate whether the actual amount paid to DBE subcontractors is equivalent to the amounts reported to the Town of Rangeley by the prime contractor.

#### **Prompt Payment Dispute Resolution**

The Town of Rangeley will take the following steps to resolve disputes as to whether work has been satisfactorily completed for purposes of §26.29.

 Hold a meeting with prime, subs, sponsor and project manager to resolve disputes on whether or not work has been satisfactorily completed.

The Town of Rangeley has established, as part of its DBE program, the following mechanism(s) to ensure prompt payment and return of retainage:

A contract clause providing that the prime contractor will not be reimbursed for work performed by subcontractors unless and until the prime contractor ensures that the subcontractors are promptly paid for the work they have performed. The following is the contract clause:.

"The prime contractor agrees to pay each subcontractor under this prime contract for satisfactory performance of its contract no later than fourteen days from the receipt of each payment the prime contractor receives from Town of Rangeley. The prime contractor agrees further to return retainage payments to each subcontractor within fourteen days after the subcontractor's work is satisfactorily completed. Any delay or postponement of payment from the above-referenced time frame may occur only for good cause following written approval of the Town of Rangeley. This clause applies to both DBE and non-DBE subcontracts."

#### **Prompt Payment Complaints**

Complaints by subcontractors regarding the prompt payment requirements are handled according to the following procedure:

- If affected subcontractor is not comfortable contacting prime directly regarding payment or unable to resolve payment discrepancies with prime, subcontractor should contact DBELO to initiate complaint.
- If filing a prompt payment complaint with the DBELO does not result in timely and meaningful action by the Town of Rangeley to resolve prompt payment disputes, affected subcontractor may contact the responsible FAA contact.
- Pursuant to Sec. 157 of the FAA Reauthorization Act of 2018, all complaints related to prompt payment will be reported in a format acceptable to the FAA, including the nature and origin of the complaint and its resolution.

#### **Enforcement Actions for Noncompliance of Participants**

The Town of Rangeley will provide appropriate means to enforce the requirements of §26.29. These means include:

- In accordance with the contract, assessing liquidated damages against the prime contractor for each day beyond the required time period the prime contractor fails to pay the subcontractor.
- Advise subcontractors of the availability of the payment and performance bond to assure payment for labor and materials in the execution of the work provided for in the contract.

 Issue a stop-work order until payments are released to subcontractors, specifying in the contract that such orders constitute unauthorized delays for the purposes of calculating liquidated damages if milestones are not met.

The Town of Rangeley will actively implement the enforcement actions detailed above.

#### Monitoring Contracts and Work Sites

The Town of Rangeley reviews contracting records and engages in active monitoring of work sites to ensure that work committed to DBEs at contract award or subsequently (e.g., as the result of modification to the contract) is actually performed by the DBEs to which the work was committed. Work site monitoring is performed by either Consultant or a Subcontractor of Consultant for Construction Monitoring. Contracting records are reviewed by Consultant. The Town of Rangeley will maintain written certification that contracting records have been reviewed and work sites have been monitored for this purpose.

#### Section 26.39 Fostering small business participation.

The Town of Rangeley has created a Small Business element to structure contracting requirements to facilitate competition by small business concerns, taking all reasonable steps to eliminate obstacles to their participation, including unnecessary and unjustified bundling of contract requirements that may preclude small business participation in procurements as prime contractors or subcontractors.

The small business element is incorporated as Attachment 10 to this DBE Program. The program elements will be actively implemented to foster small business participation. Implementation of the small business element is required in order for The Town of Rangeley to be considered by DOT as implementing this DBE program in good faith.

#### SUBPART C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

#### Section 26.43 Set-asides or Quotas

The Town of Rangeley does not use quotas in any way in the administration of this DBE program.

#### Section 26.45 Overall Goals

The Town of Rangeley will establish an overall DBE goal covering a three-year federal fiscal year period if we anticipate awarding DOT/FAA funded prime contracts the cumulative total value of which exceeds \$250,000 during any one or more of the reporting fiscal years within the three-year goal period. In accordance with Section 26.45(f) the Town of Rangeley will submit its Overall Three-year DBE Goal to FAA by August 1st (extended to October 1 for 2023) of the year in which the goal is due, as required by the schedule established by and posted to the website of the FAA:

#### FAAGoalsDueChart New Final.pdf

The DBE goals will be established in accordance with the 2-step process as specified in 49 CFR Part 26.45. If the Town of Rangeley does not anticipate awarding DOT/FAA funded prime contracts the cumulative total value of which exceeds \$250,000 during any of the years within

the three-year reporting period, we will not develop an overall goal; however, this DBE Program will remain in effect and the Town of Rangeley will seek to fulfill the objectives outlined in 49 CFR Part 26.1.

Step 1. The first step is to determine a base figure for the relative availability of DBEs in the market area. The Town of Rangeley will use DBE Directory information and Census Bureau Data as a method to determine the base figure. The Town of Rangeley understands that the exclusive use of a list of prequalified contractors or plan holders, or a bidders list that does not comply with the requirements of 49 CFR Part 26.45(c)(2), is not an acceptable alternative means of determining the availability of DBEs.

Step 2. The second step is to adjust, if necessary, the "base figure" percentage from Step 1 so that it reflects as accurately as possible the DBE participation the recipient would expect in the absence of discrimination. Adjustments may be made based on past participation, information from a disparity study (to the extent it is not already accounted for in the base goal), and/or information about barriers to entry to past competitiveness of DBEs on contracts. The Town of Rangeley will examine all of the evidence available in its jurisdiction to determine what adjustment, if any, is needed. If the evidence does not suggest an adjustment is necessary, then no adjustment shall be made.

Any methodology selected will be based on demonstrable evidence of local market conditions and be designed to ultimately attain a goal that is rationally related to the relative availability of DBEs in the Town of Rangeley's market.

In establishing the overall goal, the Town of Rangeley will provide for consultation and publication. This includes consultation with minority, women's and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the efforts by the Town of Rangeley to establish a level playing field for the participation of DBEs. The consultation will include a scheduled, direct, interactive exchange (e.g., a face-to-face meeting, video conference, teleconference) with as many interested stakeholders as possible focused on obtaining information relevant to the goal setting process, and it will occur before the Town of Rangeley is required to submit the goal methodology to the operating administration for review pursuant to §26.45(f). The goal submission will document the consultation process in which the Town of Rangeley engaged. Notwithstanding paragraph (f)(4) of §26.45, the proposed goal will not be implemented until this requirement is met.

In addition to the consultation described above, the Town of Rangeley will publish a notice announcing the proposed overall goal before submission to the FAA on August 1st. The notice will be posted on the Town of Rangeley's official internet web site and may be posted in other sources (e.g., minority-focused media, trade association publications). If the proposed goal changes following review by the FAA, the revised goal will be posted on the official internet web site.

The Overall Three-Year DBE Goal submission to FAA will include a summary of information and comments received, if any, during this public participation process and the Town of Rangeley responses.

# STEVEN A. BEAN MUNICIPAL AIRFIELD DBE PROGRAM

The Town of Rangeley will begin using the overall goal on October 1 of the relevant period, unless other instructions from FAA have been received.

#### **Project Goals**

If permitted or required by the FAA Administrator, an overall goal may be expressed as a percentage of funds for a particular grant or project or group of grants and/or projects, including entire projects. Like other overall goals, a project goal may be adjusted to reflect changed circumstances, with the concurrence of the appropriate operating administration. A project goal is an overall goal and must meet all the substantive and procedural requirements of this section pertaining to overall goals. A project goal covers the entire length of the project to which it applies. The project goal will include a projection of the DBE participation anticipated to be obtained during each fiscal year covered by the project goal. The funds for the project to which the project goal pertains are separated from the base from which the regular overall goal, applicable to contracts not part of the project covered by a project goal, is calculated.

If a goal is established on a project basis, the goal will be used by the time of the first solicitation for a DOT-assisted contract for the project.

#### Prior Operating Administration Concurrence

The Town of Rangeley understands that prior FAA concurrence with the overall goal is not required. However, if the FAA review suggests that the overall goal has not been correctly calculated or that the method employed by the Town of Rangeley for calculating goals is inadequate, FAA may, after consulting with the Town of Rangeley, adjust the overall goal or require that the goal be adjusted by the Town of Rangeley. The adjusted overall goal is binding. In evaluating the adequacy or soundness of the methodology used to derive the overall goal, the U.S. DOT operating administration will be guided by the goal setting principles and best practices identified by the Department in guidance issued pursuant to §26.9.

A description of the methodology to calculate the overall goal and the goal calculations can be found in Attachment 5 to this program.

#### Section 26.47 Failure to meet overall goals.

The Town of Rangeley will maintain an approved DBE Program and overall DBE goal, if applicable as well as administer our DBE Program in good faith to be considered to be in compliance with this part.

If the Town of Rangeley awards and commitments shown on our Uniform Report of Awards or Commitments and Payments at the end of any fiscal year are less than the overall goal applicable to that fiscal year, we will do the following in order to be regarded by the Department as implementing your DBE Program in good faith:

- (1) Analyze in detail the reasons for the difference between the overall goal and our awards and commitments in that fiscal year;
- (2) Establish specific steps and milestones to correct the problems we have identified in our analysis and to enable us to meet fully your goal for the new fiscal year;

(3) The Town of Rangeley will submit, within 90 days of the end of the fiscal year, the analysis and corrective actions developed under paragraphs (1) and (2) above to the FAA for approval.

#### Section 26.51 Means Recipients Use to Meet Overall Goals

Breakout of Estimated Race-Neutral & Race-Conscious Participation

The Town of Rangeley will meet the maximum feasible portion of its overall goal by using raceneutral means of facilitating race-neutral DBE participation. Race-neutral DBE participation includes any time a DBE wins a prime contract through customary competitive procurement procedures or is awarded a subcontract on a prime contract that does not carry a DBE contract goal.

Race-neutral means include, but are not limited to the following:

- (1) Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under §26.39.
- (2) Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing);
- (3) Providing technical assistance and other services;
- (4) Carrying out information and communications programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists for bidders; ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate):
- (5) Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses;(6) Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
- (7) Establishing a program to assist new, start-up firms, particularly in fields in which DBE participation has historically been low;
- (8) Ensuring distribution of the DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and
- (9) Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media.

The breakout of estimated race-neutral and race-conscious participation can be found in Attachment 5 to this program.

The Town of Rangeley will arrange solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under §26.39.

#### **Contract Goals**

If the approved projection under paragraph (c) of §26.51 estimates that the entire overall goal for a given year can be met through race-neutral means, contract goals will not be set during that year, unless the use of contract goals becomes necessary in order meet the overall goal.

Contract goals will be established only on those DOT-assisted contracts that have subcontracting possibilities. A contract goal need not be established on every such contract, and the size of contract goals will be adapted to the circumstances of each such contract (e.g., type and location of work, availability of DBEs to perform the particular type of work).

Contract goals will be expressed as a percentage of the Federal share of a DOT-assisted contract.

# Section 26.53 Good Faith Efforts Procedures in Situations where there are Contract Goals

#### Demonstration of good faith efforts (pre-award)

In cases where a contract goal has been established, the contract in question will only be awarded to a bidder/offeror that has made good faith efforts to meet the contract goal. The bidder/offeror can demonstrate that it has made good faith efforts by either meeting the contract goal or documenting that it has made adequate good faith efforts to do so. Examples of good faith efforts are found in Appendix A to Part 26.

Consultant is responsible for determining whether a bidder/offeror who has not met the contract goal has documented sufficient good faith efforts to be regarded *Responsible*.

The Town of Rangeley will ensure that all information is complete and accurate and adequately documents the bidder/offeror's good faith efforts before committing to the performance of the contract by the bidder/offeror.

In all solicitations for DOT-assisted contracts for which a contract goal has been established, the following information will be required of every bidder/offeror:

- Award of the contract will be conditioned on meeting the requirements of this section;
- (2) All bidders or offerors will be required to submit the following information to the recipient, at the time provided in paragraph (3) of this section:
  - (i) The names and addresses of DBE firms that will participate in the contract:
  - (ii) A description of the work that each DBE will perform. To count toward meeting a goal, each DBE firm must be certified in a NAICS code applicable to the kind of work the firm would perform on the contract;
  - (iii) The dollar amount of the participation of each DBE firm participating;

# STEVEN A. BEAN MUNICIPAL AIRFIELD DBE PROGRAM

- (iv) Written documentation of the bidder/offeror's commitment to use a DBE subcontractor whose participation it submits to meet a contract goal; and
- (v) Written confirmation from each listed DBE firm that it is participating in the contract in the kind and amount of work provided in the prime contractor's commitment.
- (vi) If the contract goal is not met, evidence of good faith efforts (as elaborated in Appendix A of Part 26). The documentation of good faith efforts must include copies of each DBE and non-DBE subcontractor quote submitted to the bidder when a non-DBE subcontractor was selected over a DBE for work on the contract; and
- (3) The bidder/offeror will be required to present the information stipulated in paragraph (2) of this section:

No later than 5 days after bid opening as a matter of responsibility.

Provided that, in a negotiated procurement, including a design-build procurement, the bidder/offeror may make a contractually binding commitment to meet the goal at the time of bid submission or the presentation of initial proposals but provide the information required by paragraph (2) of this section before the final selection for the contract is made by the recipient.

#### Administrative reconsideration

Within 14 days of being informed by the Town of Rangeley that it is not responsible because it has not documented adequate good faith efforts, a bidder/offeror may request administrative reconsideration. Bidder/offerors should make this request in writing to the following reconsideration official, Rebekah Carmichael-Austin, Finance Director, Town of Rangeley, 15 School Street, Rangeley, ME 04970, (207) 864-3326, ext. 101, <a href="mailto:treasurer@rangeleyme.org">treasurer@rangeleyme.org</a>. The reconsideration official will not have played any role in the original determination that the bidder/offeror did not document sufficient good faith efforts.

As part of this reconsideration, the bidder/offeror will have the opportunity to provide written documentation or argument concerning the issue of whether it met the goal or made adequate good faith efforts to do so. The bidder/offeror will have the opportunity to meet in person with the reconsideration official to discuss the issue of whether the goal was met or the bidder/offeror made adequate good faith efforts to do. The bidder/offeror will be sent a written decision on reconsideration, explaining the basis for finding that the bidder did or did not meet the goal or make adequate good faith efforts to do so. The result of the reconsideration process is not administratively appealable to the Department of Transportation.

#### Good Faith Efforts procedural requirements (post-solicitation)

The awarded contractor will be required to make available upon request a copy of all DBE subcontracts. The contractor shall ensure that all subcontracts or agreements with DBEs to supply labor or materials include all required contract provisions and mandate that the subcontractor and all lower tier subcontractors perform in accordance with the provisions of Part 26.

Prime contractors will be prohibited from terminating a DBE subcontractor listed in response to a covered solicitation (or an approved substitute DBE firm) without the prior written consent of

the Town of Rangeley. This includes, but is not limited to, instances in which a prime contractor seeks to perform work originally designated for a DBE subcontractor with its own forces or those of an affiliate, a non-DBE firm, or another DBE firm.

Such written consent will be provided only if the Town of Rangeley agrees, for reasons stated in the concurrence document, that the prime contractor has good cause to terminate the DBE firm. For purposes of this paragraph, good cause includes the following circumstances:

- The listed DBE subcontractor fails or refuses to execute a written contract;
- (2) The listed DBE subcontractor fails or refuses to perform the work of its subcontract in a way consistent with normal industry standards. Provided however, that good cause does not exist if the failure or refusal of the DBE subcontractor to perform its work on the subcontract results from the bad faith or discriminatory action of the prime contractor;
- (3) The listed DBE subcontractor fails or refuses to meet the prime contractor's reasonable, non-discriminatory bond requirements.
- (4) The listed DBE subcontractor becomes bankrupt, insolvent, or exhibits credit unworthiness;
- (5) The listed DBE subcontractor is ineligible to work on public works projects because of suspension and debarment proceedings pursuant to 2 CFR Parts 180, 215 and 1,200 or applicable state law;
- (6) [Recipient] determined that the listed DBE subcontractor is not a responsible contractor;
- (7) The listed DBE subcontractor voluntarily withdraws from the project and provides [Recipient] written notice of its withdrawal;
- (8) The listed DBE is ineligible to receive DBE credit for the type of work required;
- (9) A DBE owner dies or becomes disabled with the result that the listed DBE contractor is unable to complete its work on the contract;
- (10) Other documented good cause that the Town of Rangeley has determined compels the termination of the DBE subcontractor. Provided, that good cause does not exist if the prime contractor seeks to terminate a DBE it relied upon to obtain the contract so that the prime contractor can self-perform the work for which the DBE contractor was engaged or so that the prime contractor can substitute another DBE or non-DBE contractor after contract award.

Before transmitting to the Town of Rangeley a request to terminate and/or substitute a DBE subcontractor, the prime contractor must give notice in writing to the DBE subcontractor, with a copy to the Town of Rangeley of its intent to request to terminate and/or substitute the DBE, and the reason(s) for the request.

The prime contractor must give the DBE five days to respond to the prime contractor's notice and advise the Town of Rangeley and the prime contractor of the reasons, if any, why the DBE objects to the proposed termination of its subcontract and why the prime contractor's action should not be approved. If required in a particular case as a matter of public necessity (e.g., safety), a response period shorter than five days may be provided.

In addition to post-award terminations, the provisions of this section apply to pre-award deletions of or substitutions for DBE firms put forward by offerors in negotiated procurements.

Each prime contract will include a provision stating:

The contractor shall utilize the specific DBEs listed in the contractor's [bid/solicitation] response to perform the work and supply the materials for which each is listed unless the contractor obtains prior written consent of the Town of Rangeley as provided in 49 CFR Part 26, §26.53(f). Unless such consent is provided, the contractor shall not be entitled to any payment for work or material unless it is performed or supplied by the listed DBE.

The Town of Rangeley will require a contractor to make good faith efforts to replace a DBE that is terminated or has otherwise failed to complete its work on a contract with another certified DBE. These good faith efforts shall be directed at finding another DBE to perform at least the same amount of work under the contract as the DBE that was terminated, to the extent needed to meet the contract goal that was established for the procurement. The good faith efforts shall be documented by the contractor. If the Town of Rangeley requests documentation from the contractor under this provision, the contractor shall submit the documentation within 7 days, which may be extended for an additional 7 days if necessary at the request of the contractor. the Town of Rangeley shall provide a written determination to the contractor stating whether or not good faith efforts have been demonstrated.

If the contractor fails or refuses to comply in the time specified, the contracting office/representative of the Town of Rangeley may issue an order stopping all or part of payment/work until satisfactory action has been taken. If the contractor still fails to comply, the contracting officer may issue a termination for default proceeding.

[Note: The provisions of the foregoing section apply only when a contract goal is established.]

#### Section 26.55 Counting DBE Participation

DBE participation will be counted toward overall and contract goals as provided in §26.55. The participation of a DBE subcontractor will not be counted toward a contractor's final compliance with its DBE obligations on a contract until the amount being counted has actually been paid to the DBE.

In the case of post-award substitutions or additions, if a firm is not currently certified as a DBE in accordance with the standards of subpart D of this part at the time of the execution of the contract, the firm's participation will not be counted toward any DBE goals, except as provided for in §26.87(j).

#### [FAA Funding Recipients Only]

Pursuant to Sec. 150 of the FAA Reauthorization Act of 2018, firms that exceed the business size standard in § 26.65(b) will remain eligible for DBE certification and credit on FAA-funded projects as long as they do not exceed the small business size standard, as adjusted by the United States Small Business Administration, for the NAICS code(s) in which they are certified.

#### SUBPART D - CERTIFICATION STANDARDS

#### Section 26.61 – 26.73 Certification Process

The Town of Rangeley is a non-certifying member of the Maine Unified Certification Program (UCP). Maine UCP will use the certification standards of Subpart D of Part 26 to determine the eligibility of firms to participate as DBEs in DOT-assisted contracts. To be certified as a DBE, a firm must meet all certification eligibility standards. Certifying Maine UCP members make all certification decisions based on the facts as a whole.

For information about the certification process or to apply for certification, firms should contact:

Mary Bryant
Equal Employment Opportunity Program Specialist
Civil Rights Office
Legal Services Division
Maine Department of Transportation
16 State House Station
Augusta, ME 04333-0016
Work Cell: 207-446-2453

VVork Cell: 207-446-2453 Office: 207-624-3056 Fax: 207-624-3090

E-mail: mary.bryant@maine.gov

The Uniform Certification Application form and documentation requirements are found in Attachment 9 to this program.

# SUBPART E - CERTIFICATION PROCEDURES

#### Section 26.81 Unified Certification Programs

The Town of Rangeley is the member of a Unified Certification Program (UCP) administered by MEDOT. The UCP will meet all of the requirements of this section.

#### SUBPART F - COMPLIANCE AND ENFORCEMENT

#### Section 26.101 Compliance Procedures Applicable to The Town of Rangeley

The Town of Rangeley understands that if it fails to comply with any requirement of this part, the Town of Rangeley may be subject to formal enforcement action under §26.103 or §26.105 or appropriate program sanctions by the concerned operating administration, such as the suspension or termination of Federal funds, or refusal to approve projects, grants or contracts until deficiencies are remedied. Program sanctions may include, in the case of the FHVVA program, actions provided for under 23 CFR 1.36; in the case of the FAA program, actions consistent with 49 U.S.C. 47106(d), 47111(d), and 47122; and in the case of the FTA program, any actions permitted under 49 U.S.C. chapter 53 or applicable FTA program requirements.

# Section 26.109 Information, Confidentiality, Cooperation and intimidation or retaliation

Information that may reasonably be regarded as confidential business information, consistent with Federal, state, and local law will be safeguarded from disclosure to third parties. Notwithstanding any provision of Federal or state law, information that may reasonably be construed as confidential business information will not be released to any third party without the written consent of the firm that submitted the information, including applications for DBE certification and supporting information. However, this information will be transmitted to DOT in any certification appeal proceeding under §26.89 or to any other state to which the individual's firm has applied for certification under §26.85.

Notwithstanding any provision of Federal or state law, information that may reasonably be construed as confidential business information will not be released to any third party without the written consent of the firm that submitted the information, including applications for DBE certification and supporting information. However, this information will be transmitted to DOT in any certification appeal proceeding under §26.89 or to any other state to which the individual's firm has applied for certification under §26.85.

All participants in the Department's DBE program (including, but not limited to, recipients, DBE firms and applicants for DBE certification, complainants and appellants, and contractors using DBE firms to meet contract goals) are required to cooperate fully and promptly with DOT and recipient compliance reviews, certification reviews, investigations, and other requests for information. Failure to do so shall be a ground for appropriate action against the party involved (e.g., with respect to recipients, a finding of noncompliance; with respect to DBE firms, denial of certification or removal of eligibility and/or suspension and debarment; with respect to a contractor which uses DBE firms to meet goals, findings of non-responsibility for future contracts and/or suspension and debarment).

The Town of Rangeley, contractor, or any other participant in the program will not intimidate, threaten, coerce, or discriminate against any individual or firm for the purpose of interfering with any right or privilege secured by this part or because the individual or firm has made a complaint, testified, assisted, or participated in any manner in an investigation, proceeding, or hearing under this part. The Town of Rangeley understands that it is in noncompliance with Part 26 if it violates this prohibition.

# **ATTACHMENTS**

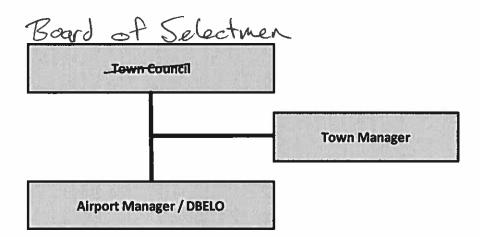
Attachment 1	Regulations: 49 CFR Part 26
Attachment 2	Organizational Chart
Attachment 3	Bidders List Collection Form
Attachment 4	DBE link to State of MaineDOT DBE Directory
Attachment 5	Overall Goal Calculations
Attachment 6	Demonstration of Good Faith Efforts or Good Faith Effort Plan - Forms 1 & 2
Attachment 7	DBE Monitoring and Enforcement Mechanisms
Attachment 8	DBE Certification Application Form
Attachment 9	State's UCP Agreement
Attachment 10	Small Business Element Program

#### **ATTACHMENT 1: REGULATIONS: 49 CFR PART 26**

49 CFR Part 26, Participation by Disadvantaged Business Enterprises in Department of Transportation Financial Assistance Programs, is available on the Internet at

https://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title49/49cfr26 main 02.tpl

# **ATTACHMENT 2 - ORGANIZATIONAL CHART**



# ATTACHMENT 3 Bidder's List Collection Form

# (SAMPLE BIDDERS LIST COLLECTION FORM)

Firm Name	Firm Address/ Phone #	DBE or Non- DBE Status (verify via State's UCP Directory)	Age of Firm	Annual Gross Receipts
			☐ Less than 1 year	☐ Less than \$500K
			☐ 1-3 years	☐ \$500K - \$1 million
			☐ 4-7 years	☐ \$1-2 million
			☐ 8-10 years	☐ \$2-5 million
			☐ More than 10 years	☐ Greater than \$5 million
			☐ Less than 1 year	☐ Less than \$500K
			☐ 1-3 years	☐ \$500K - \$1 million
		}	☐ 4-7 years	☐ \$1-2 million
			☐ 8-10 years	□ \$2-5 million
			☐ More than 10 years	☐ Greater than \$5 million
			☐ Less than 1 year	☐ Less than \$500K
			☐ 1-3 years	☐ \$500K - \$1 million
			☐ 4-7 years	☐ \$1-2 million
			□ 8-10 years	\$2-5 million
			☐ More than 10 years	☐ Greater than \$5 million
			☐ Less than 1 year	☐ Less than \$500K
			☐ 1-3 years	☐ \$500K - \$1 million
			☐ 4-7 years	□ \$1-2 million
			□ 8-10 years	☐ \$2-5 million
			☐ More than 10 years	☐ Greater than \$5 million
	5-		Less than 1 year	Less than \$500K
			☐ 1-3 years	□ \$500K - \$1 million
			☐ 4-7 years	\$1-2 million
			☐ 8-10 years	\$2-5 million
			☐ More than 10 years	☐ Greater than \$5 million
			☐ Less than 1 year	☐ Less than \$500K
			☐ 1-3 years	☐ \$500K - \$1 million
			□ 4-7 years	☐ \$1-2 million
			☐ 8-10 years	\$2-5 million
			☐ More than 10 years	☐ Greater than \$5 million

# ATTACHMENT 4 - DBE DIRECTORY

State of MaineDOT web link to DBE directory

http://www.maine.gov/mdot/civilrights/dbe/

# **ATTACHMENT 5 - OVERALL GOAL CALCULATIONS**

Section 26.45: Overall DBE Three-Year Goal Methodology

Name of Recipient: Town of Rangeley, Stephen A. Bean Municipal Airfield

**Goal Period**: FY-2024-2036-2026 – October 1, 2023 through September 30, 2026

DOT-assisted contract amount: FY-2024 \$ 198,000

FY-2025 \$1,060,650 FY-2026 \$220,450 Total \$1,479,100

Overall Three-Year Goal: 3.18%, to be accomplished through 0% RC and 3.18% RN. (Note: the goal may be reflected as (1) an average of the three years; (2) three-year Median; or (3) weighted percentage)

Total dollar amount to be expended on DBE's: \$46,984

Describe the Number and Type of Contracts that the airport anticipates awarding:

#### **Contracts Fiscal Year 2024**

Environmental Assessment for Obstruction Removal Airfield Markings

#### **Contracts Fiscal Year 2025**

Design/Reconstruct Apron Easement Acquisition Obstruction Removal

#### **Contracts Fiscal Year 2026**

Design/Permit Taxilane for T-Hangers Construct Taxilane for T-Hangers

Market Area: The 16 counties in Maine are considered the market area for the Town. They are Androscoggin, Aroostook, Cumberland, Franklin, Hancock, Kennebec, Knox, Lincoln, Oxford, Penobscot, Piscataquis, Sagadahoc, Somerset, Waldo, Washington, and York.

#### STEP 1. Actual relative availability of DBE's

Weighted Average of Availability of DBE firms:

#### Fiscal Year #1 - For FY-2024, we anticipate the award of the following

Contract Name	Trade Description	NAICS Code	Trade (\$)	NAICS #	DBEs #	DBE (%)	DBE (\$)
Contract #1 – Environmental	Engineering Services	541330	\$79,200	304	22	7.2%	\$5,732
Assessment for Obstruction Removal	Surveying	541370	\$19,800	87	6	6.9%	\$1,366

# STEVEN A. BEAN MUNICIPAL AIRFIELD DBE PROGRAM

	Total Contract	#1	\$99,000			7.2%	\$7,097
Contract Name	Trade Description	NAICS Code	Trade (\$)	NAICS #	DBEs	DBE (%)	DBE (\$)
Contract #2 – Airfield	Engineering Services	541330	\$24,750	304	22	7.2%	\$1,791
Marking	Airport Runway Maintenance Services	488119	\$74,250	9	1	11.1%	\$8,250
	Total Contract	#2	\$99,000			10.1%	\$10,041

# Fiscal Year #2 - For FY-2025, we anticipate the award of the following

Contract Name	Trade Description	NAICS Code	Trade (\$)	NAICS #	DBEs #	DBE (%)	DBE (\$)
Contract #1 –	Consulting Engineering	541330	\$121,500	304	22	7.2%	\$8,793
Design/Reconstruct Apron	Excavation Earthwork	238910	\$243,000	580	9	1.6%	\$3,771
	Landscaping	238210	\$40,500	953	4	0.4%	\$170
	Surveying & Mapping	541370	\$40,500	87	6	6.9%	\$2,793
	Asphalt Paving	324121	\$364,500	18	0	0.0%	\$0
	Total Contract #1		\$810,000			1.9%	\$15,527

Contract Name	Trade Description	NAICS Code	Trade (\$)	NAICS #	DBEs #	DBE (%)	DBE (\$)
Contract #2 – Easement Acquisition	Consulting Engineering	541330	\$5,783	304	22	7.2%	\$418
	Legal Fees	541110	\$5,783	599	1	0.2%	\$10
	Offices of RE Appraiser	531320	\$5,783	90	1	1.1%	\$64
	Land Acquisition	237210	\$98,303	14	0	0.0%	\$0
	Total Contract	#2	\$115,650			0.4%	\$492

Contract Name	Trade Description	NAICS Code	Trade (\$)	NAICS #	DBEs #	DBE (%)	DBE (\$)
Contract #3 – Obstruction	Consulting Engineering	541330	\$27,000	304	22	7.2%	\$1,954
Removal	Tree Removal	238910	\$108,000	580	9	1.6%	\$1,676
	Total Contract #	13	\$135,000			2.7%	\$3,630

# Fiscal Year #3 - For FY-2026, we anticipate the award of the following

Contract Name	Trade Description	NAICS Code	Trade (\$)	NAICS #	DBEs #	DBE (%)	DBE (\$)
Contract #1 - Design/Permit	Consulting Engineering	541330	\$90,680	304	22	7.2%	\$6,562
Taxilane for T-Hangars (a)	Surveying & Mapping	541370	\$22,670	87	6	6.9%	\$1,563
	Total Contract #	11	\$113,350			7.2%	\$8,126

Contract Name	Trade Description	NAICS Code	Trade (\$)	NAICS #	DBEs #	DBE (%)	DBE (\$)
Contract #2 – Construct Taxilane for T-Hangars (b)	Engineering Services	541330	\$21,420	304	22	7.2%	\$1,550
	Excavation Earthwork	238910	\$32,130	580	9	1.6%	\$499
	Landscaping	238210	\$5,355	953	4	0.4%	\$22
	Asphalt Paving	324121	\$48,195	18	0	0.0%	\$0
	Total Contract #2		\$107,100	design		1.9%	\$2,071

Total	\$1,479,100	3.18% \$46,984

The base goal projection after weighting is as follows:

- Total Weighted DBE Availability
- Total for All Trades

Weighted Base Goal = 
$$\frac{Total\ FY24 - FY26\ DBE\ \$}{FY24 - FY26\ Trade\ \$}$$

DBE Weighted Base Goal = 
$$\frac{\$46,984}{\$1,479,100}$$
 = 3.18%

The data source or demonstrable evidence used to derive the numerator was: MaineDOT D/WBE Directory of Businesses.

The data source or demonstrable evidence used to derive the denominator was the North American Industry Classification System (NAICS).

STEP 2. Adjustments to Step 1 base figure.

#### **Historic Participation**

We feel the DBE Weighted Base Goal of **3.18%** accurately reflects the airport's ability to attain the goal, and no further adjustments are necessary.

### **Disparity Studies**

We contacted MaineDOT who indicated that they found that no disparity studies exist for this area.

Breakout of Estimated "Race and Gender Neutral" (RN) and "Race and Gender Conscious" (RC) Participation. 26.51(b) (1-9)

# STEVEN A. BEAN MUNICIPAL AIRFIELD DBE PROGRAM

The Town's DBE Program goal of **3.18%** for FYs 2024-2026 will be achieved entirely through race and gender-neutral means. If we determine that we will not achieve the goal, we will take measures to do so, which may include targeted project goals.

- Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitates DBE, and other small businesses, participation;
- 2. Providing assistance in overcoming limitations such as inability to obtain bonding or financing; and
- 3. Providing technical assistance and other services.

The Town will not attempt to adjust the base figure based upon the effects of the DBE program. The Town advocates for the DBEs on each federally funded contract and provides assistance in locating DBEs to the prime contractors. We do not have data to compare the effect of the program to the results we would get without the program. Thus, we do not have a logical way to make an adjustment. However, MaineDOT has implemented a strong Disadvantaged Business Enterprise Supportive Services (DBE SS) Program in accordance with 23 CFR 230.204. This business development program aims to assist minority, women and disadvantaged owned firms to build strong businesses able to successfully compete when bidding for federally funded transportation projects and consulting contracts, thus increasing equal opportunity, competition, and diversity in Maine's airport construction industry.

#### **PUBLIC PARTICIPATION**

#### Consultation: Section 26.45(g)(1).

In establishing the overall goal, the Town provided for consultation and publication. This included consultation with minority, women's and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the Town's efforts to establish a level playing field for the participation of DBEs. The consultation included a scheduled, direct, interactive exchange (e.g., a face-to-face meeting, video conference, teleconference) with as many interested stakeholders as possible focused on obtaining information relevant to the Town's goal setting process, and it occurred before we were required to submit our goal methodology to the operating administration for review.

#### **PUBLIC NOTICE**

The Town hereby announces its fiscal years 2024 through 2026 goal of **3.18%** for Disadvantaged Business Enterprise (DBE) airport construction contracts. The proposed goals and rationale is available for inspection on the Town's website <a href="http://www.townofrangeley.com">http://www.townofrangeley.com</a> or at the Town Office between 8:00 a.m. and 4:00 p.m., Monday through Friday at 15 School Street, Rangeley, Maine for 30 days from the date of this publication.

Comments on the DBE goal will be accepted for 30 days from the date of this publication and can be sent to the following:

E. Joseph Roach Airport Manager 15 School Street Rangeley, Maine 04970 Phone: (207) 864-3326 Fax: (207) 864-3578 treasurer@rangeleyme.org

or

Alexander Horton
Federal Aviation Administration
Office of Civil Rights
800 Independence Avenue, SW
Washington, DC 20591

Ph: (764-226-4134)

Email: alexander.horton@faa.gov

#### **Contract Goals**

The Town will use contract goals to meet any portion of the overall goal that the recipient does not project being able to meet using RN means. Contract goals are established so that, over the period to which the overall goal applies, they will cumulatively result in meeting any portion of the recipient's overall goal that is not projected to be met through the use of RN means.

The Town will establish contract goals only on those DOT-assisted contracts that have subcontracting possibilities. It need not establish a contract goal on every such contract, and the size of the contract goals will be adapted to the circumstances of each such contract (e.g., type and location of work and availability of DBE's to perform the particular type of work).

We will express our contract goals as a percentage of the Federal share of a DOT-assisted contract.

# ATTACHMENT 6 – GOOD FAITH EFFORTS <u>Demonstration of Good Faith Efforts - Forms 1 & 2</u>

[Forms 1 and 2 will be provided as part of the solicitation documents.]

# FORM 1 INTENTION FOR PROPOSED DISADVANTAGED BUSINESS ENTERPRISE (DBE) UTILIZATION

To meet the requirements of the U.S. Department of Transportation Regulations Part 26, all bidders will provide evidence of the methods they have used to meet the disadvantaged owned and controlled business goal as published in the Owner's disadvantaged business enterprise (DBE) program and approved by the U.S. Department of Transportation.

The Airport's Overall DBE Program goal for Disadvantaged Business Enterprise utilization is \_\_\_\_% of the total value of all prime contracts. The Airport encourages the Bidder to meet or exceed the goal on this project.

Bidders are encouraged to submit the attached DBE Letter of Intent/Schedule of Participants:					
This firm proposes that it will utilize% Disadvantaged Business Enterprise (DBE) participation towards the Airport's Overall Program Goal.					
(Name of Bidder)					
By:(Signature and Title)					
(Date)					

For <u>each</u> Disadvantaged Business Enterprise proposed to be utilized under the contract, the bidder shall submit <u>with</u> the bid the following information:

- Name of DBE.
- Description of work to be performed by the DBE on the project.
- 3. Dollar value of the work to be performed by the DBE on the project.
- 4. Evidence of <u>current</u> DBE certification by the Maine Department of Transportation, or another State's Highway/Transportation department in accordance with the requirements of 49 CFR Part 26. The contractor can locate possible disadvantaged businesses at one of the following organizations:

Maine Department of Transportation Civil Rights Office #16 State House Station Augusta, ME 04333-0016 Telephone: (207)-624-3066

http://www.maine.gov/mdot/civilrights/

# FORM 2 LETTER OF INTENT / SCHEDULE OF PARTICIPATION

NOTE TO BIDDER: The Airport's Overall DBE Program goal for Disadvantaged Business Enterprise utilization is \_\_\_\_% of the total value of all prime contracts. The Airport encourages the Bidder's to meet or exceed the goal on this project.

CONTRACT ITEM NO	DESCRIPTION OF WORK TO BE PERFORMED BY DBE	:	ESTIMATED QUANTITY	UNIT	ITEM
TILIVITO	CONTRACTOR	-	QUANTITY	FRICE	AWOUNT
OTAL AMOUNT	CREDITED TO DBE CONTRA	ACTOR (ADD ITE	EM AMOUNTS)	TOTAL \$	
ROPOSED TOT	AL CONTRACT PRICE			\$	
HE TOTAL PRIC	CE TO DBE CONTRACTOR FO	OR WORK PERF	ORMED UNDER	R THIS CONT	RACT IS
% OI	THE PROPOSED TOTAL CO	NTRACT PRICE	. (SEE NOTE T	O BIDDER A	BOVE)
bove referenced nder the pains a	certify that they will enter into a project pursuant to all condition of penalties of perjury, that the	ns noted in attacl	ned documents,	swearing and	affirming
bove referenced nder the pains a ue to the best of	project pursuant to all condition	ns noted in attacl	ned documents,	swearing and	affirming
bove referenced nder the pains a ue to the best of NAME OI	project pursuant to all conditiond penalties of perjury, that the their knowledge.	ns noted in attacl	ned documents,	swearing and	affirming
bove referenced nder the pains a ue to the best of NAME OI	project pursuant to all conditiond penalties of perjury, that the their knowledge.  DBE CONTRACTOR	ns noted in attacl	ned documents,	swearing and	affirming
bove referenced nder the pains a ue to the best of NAME OI	project pursuant to all conditiond penalties of perjury, that the their knowledge.  DBE CONTRACTOR	ns noted in attacl	ned documents,	swearing and oriate attachm	affirming
bove referenced nder the pains a ue to the best of NAME OI	project pursuant to all conditiond penalties of perjury, that the their knowledge.  DBE CONTRACTOR	ns noted in attacl	ned documents, ation and approp	swearing and oriate attachm	affirming
bove referenced nder the pains a ue to the best of NAME OI AUTHOR	project pursuant to all conditiond penalties of perjury, that the their knowledge.  DBE CONTRACTOR  IZED SIGNATURE	ns noted in attacl	ned documents, ation and approp	swearing and oriate attachm	affirming
bove referenced nder the pains a ue to the best of  NAME OF	project pursuant to all conditiond penalties of perjury, that the their knowledge.  Their knowledge.  TOBE CONTRACTOR  SIZED SIGNATURE  TOBE CONTRACTOR	ns noted in attacl	ned documents, ation and approp	swearing and oriate attachm	affirming
bove referenced nder the pains a ue to the best of  NAME OF	project pursuant to all conditiond penalties of perjury, that the their knowledge.  DBE CONTRACTOR  IZED SIGNATURE	ns noted in attacl	ned documents, ation and approp	swearing and oriate attachm	affirming
bove referenced nder the pains a ue to the best of  NAME OF	project pursuant to all conditiond penalties of perjury, that the their knowledge.  Their knowledge.  TOBE CONTRACTOR  SIZED SIGNATURE  TOBE CONTRACTOR	ns noted in attacl	ned documents, ation and approp	swearing and briate attachm	affirming

Submit this page for each DBE subcontractor.

#### **ATTACHMENT 7**

#### **DBE Monitoring and Enforcement Mechanisms**

The Town of Rangeley has available several remedies to enforce the DBE requirements contained in its contracts, including, but not limited to, the following:

Breach of contract action, pursuant to the terms of the contract; Breach of contract action, pursuant to Maine Revised Statutes, Title 13, §2284. Breach of contract; liquidated damages; costs.

In addition, the Federal government has available several enforcement mechanisms that it may apply to firms participating in the DBE program, including, but not limited to, the following:

- 1. Suspension or debarment proceedings pursuant to 49 CFR Part 26
- 2. Enforcement action pursuant to 49 CFR Part 31
- 3. Prosecution pursuant to 18 USC 1001.

#### **ATTACHMENT 8**

DBE Certification Application Form (New form November 18, 2014)

U.S. Department of Transportation web link to Uniform Certification Application

 $\underline{\text{https://www.transportation.gov/osdbu/disadvantaged-business-enterprise/dbe-uniform-certification-application}}$ 

# ATTACHMENT 9 State's UCP Agreement

# AGREEMENT BETWEEN THE MAINE DEPARTMENT OF TRANSPORTATION AND STEVEN A. BEAN MUNICIPAL AIRPORT

THIS AGREEMENT is made this 19th day of January 2024, by and between the State of Maine, through the Department of Transportation (MaineDOT), with an address of 16 State House Station, Augusta, Maine, and Steven A. Bean Municipal Airport, with an address of Hangar Road, Rangeley, Maine.

#### I. AGREEMENT

MaineDOT and the named party hereby agree as follows:

- The named party agrees that as a recipient of the USDOT financial assistance it will
  cooperate fully with the Maine Department of Transportation in the certification of
  Disadvantaged Business Enterprises.
- The named party agrees that it shall utilize the MaineDOT Disadvantaged Business Enterprise Certification Program.
- 3. The named party agrees to refer potential applicants for DBE Certification to MaineDOT.
- 4. The named party agrees to honor the decisions made by MaineDOT with respect to certification decisions made in accordance with 49 CFR Parts 23 and 26 Subpart E, Certification Procedures
- MaineDot will accept, review, and make determinations about DBE Certification for those entities referred to it by the named party.

#### II. TERMS

This Agreement remains in place indefinitely.

#### SEEN AND AGREED TO BY:

#### MAINE DEPARTMENT OF TRANSPORTATION

****	1/19/2024	
By: Sherry Tompkins	Date	
Its: Director, Civil Rights Office		
STEVEN A. BEAN MUNICIPAL AIRPORT		
Chana Signed by		
E. Joseph Roach	1/19/2024	
By: E. Joseph Roach	Date	
Its:		

#### **ATTACHMENT 10**

**Small Business Element** 

It is recommended that you include the following components and notes:

#### 1. Objective/Strategies

As part of this program element you may include, but are not limited to, the following strategies:

- (1) Establishing a race-neutral small business set-aside for prime contracts under a stated amount (e.g., \$1 million).
- (2) In multi-year design-build contracts or other large contracts (e.g., for "megaprojects") requiring bidders on the prime contract to specify elements of the contract or specific subcontracts that are of a size that small businesses, including DBEs, can reasonably perform.
- (3) On prime contracts not having DBE contract goals, requiring the prime contractor to provide subcontracting opportunities of a size that small businesses, including DBEs, can reasonably perform, rather than self-performing all the work involved.
- (4) Identifying alternative acquisition strategies and structuring procurements to facilitate the ability of consortia or joint ventures consisting of small businesses, including DBEs, to compete for and perform prime contracts.
- (5) To meet the portion of your overall goal you project to meet through race-neutral measures, ensuring that a reasonable number of prime contracts are of a size that small businesses, including DBEs, can reasonably perform.

#### 2. Definition

- DBE firms should be identified in the Small Business element of the recipient's DBE program as eligible for the program unless there is a DBE micro-Small Business Program element in place.
- Size standard should be consistent with 49 CFR 26.5 and must be no larger than the Small Business Administration's size standards. DBE firms and small firms eligible for the program should be similarly sized to reduce competitive conflict between DBE and non-DBE firms.
- Personal Net Worth standards (optional) should be consistent with 49 CFR Part 26 thresholds.

#### 3. Verification

 Should diligently attempt to minimize fraud and abuse in the SB element of its DBE program by verifying program eligibility of firms.

# 4. Monitoring/Record Keeping

How will the information will be organized (for counting purposes)

SB element should be reasonably monitored

### 5. Implementation Timeline

Identify implementation schedule/timeline, within 6 or 9 months of FAA's approval.

Small Business Element (continued)

#### 6. Assurance

- Include the following assurances:
  - 1. assurance that the program is authorized under state law;
  - 2. assurance that certified DBEs that meet the size criteria established under the program are presumptively eligible to participate in the program;
  - 3. assurance that there are no geographic preferences or limitations imposed on any federally assisted procurement included in the program;
  - 4. assurance that there are no limits on the number of contracts awarded to firms participating in the program but that every effort will be made to avoid creating barriers to the use of new, emerging, or untried businesses; and
  - 5. assurance that aggressive steps will be taken to encourage those minority and women owned firms that are eligible for DBE certification to become certified.
  - 6. assurance that the program is open to small businesses regardless of their location (i.e., that there is no local or other geographic preference).